August 31, 2017

The Honorable Ajit Pai, Mignon Clyburn, Michael O'Rielly, Brendan Carr, and Jessica Rosenworcel Federal Communications Commission 445 12<sup>th</sup> Street SW Washington, D.C. 20554

Dear Chairman Pai and Commissioners Clyburn, O'Rielly, Carr, and Rosenworcel:

We write regarding the Federal Communications Commission (the "FCC" or the "Commission") Notice of Inquiry¹, which signals potentially significant changes in agency policy. In particular, the Commission appears ready to decide that mobile broadband could be a substitute, rather than a complement, to fixed broadband service, and that slower-speed mobile service substitutes as effectively. We believe that such substantial shifts in policy require greater consideration and debate, something that the current schedule for comment does not allow. The Commission must ensure that sufficient time is allotted, and so we ask that the FCC extend the comment period to allow stakeholders to effectively respond to an inquiry that has potentially dire effects on the Commission's view of the reality of broadband access in America.

The FCC's current policy provides that Americans need access to both mobile and fixed broadband services, with speeds of at least 25 Mbps download/3 Mbps upload. While we recognize and welcome the possibility that technology may one day evolve to a point where mobile broadband options could be deemed equivalent to fixed broadband services, that is not the case today. At this time, such a striking change in policy would significantly and disproportionately disadvantage Americans in rural, tribal, and low income communities across the nation, whose livelihoods depend on a reliable and affordable broadband connection.

Millions of Americans, particularly in low income, rural, and tribal communities, continue to go without acceptable broadband access. The lack of service or high-speed internet is preventing individuals in these communities from applying for jobs; their children from doing their homework; and many small business owners from running businesses out of their homes<sup>2</sup>. Without a reliable and affordable broadband connection, the economies of these communities will be hampered and these Americans will fall behind. Under current law, the FCC is required to take steps to deploy broadband that supports high-quality telecommunications capability to all Americans in a reasonable and timely manner. It is the Commission's statutory duty—and present policy—to bridge this digital divide.

In reading this notice of inquiry, it appears that the FCC, by declaring mobile service of 10 Mbps download/1Mbps upload speeds sufficient, could conclude that Americans' broadband needs are

<sup>&</sup>lt;sup>1</sup>Inquiry Concerning Deployment of Advanced Telecommunications Capability to All Americans in a Reasonable and Timely Fashion, GN Docket No. 17-199 (Federal Communications Commission August 8, 2017). Thirteenth Section 706 Report Notice of Inquiry

<sup>&</sup>lt;sup>2</sup>Ex parte Marietta. FCC. Retrieved August 30, 2017, from

https://ecfsapi.fcc.gov/file/107202155401703/Marietta%207-19-

<sup>17%20</sup>Ex%20Parte%20w%20Cmsr%20Clyburn%20and%20Ohio%20County%20Cmsrs.pdf

being met—when in fact they are not. By redefining what it means to have access, the FCC could abandon further efforts to connect Americans, as under this definition, its statutory requirement would be fulfilled. We believe that mobile broadband service cannot adequately support the same functions as does fixed service currently, and therefore, cannot be a substitute at this time. A small business owner who wants to begin a new venture today would not be adequately supported by mobile only service. Should the decision to change current policy be made with the technology currently available, it would signal a strong departure from the Commission's mission, while also implying that certain consumers must accept lower quality connectivity.

With the connectivity of millions of Americans potentially at stake, this matter requires more time for careful deliberation in order for stakeholders to weigh in. We respectfully urge the Commission to grant an extension of 30 days for both the initial and reply comment periods.

Sincerely,

Al Franken

United States Senator

Awthord Brown

Sherrod Brown

United States Senator

Tammy Baldwin

United States Senator

Richard Blumenthal United States Senator

Heidi Heitkamp

United States Senator

Amy Klobuchar

United States Senator

Elizabeth Warren

United States Senator

Brian Schatz

United States Senator

Edward J. Markey

Kirden Gillibrand

Edward J. Markey United States Senator

Tom Udall

United States Senator

blace

Kirsten Gillibrand

United States Senator

Ron Wyden

United States Senator



December 13, 2017

The Honorable Al Franken United States Senate 309 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Franken:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

While it is the policy of the Commission that extensions shall not be routinely granted, on September 5, 2017, the Commission's Wireline Competition Bureau and Wireless Telecommunications Bureau released an Order extending the deadline for filing initial and reply comments for the Section 706 Report Notice of Inquiry. Comments were due on September 21, 2017 and reply comments were by October 6, 2017. The Order found that an extension of the comment and reply comment deadline was appropriate in this case in order to allow interested parties additional time to analyze the technical, legal, and policy issues raised in this proceeding. However, given Section 706's congressionally mandated 180-day timeframe to complete the inquiry, a longer extension could inhibit the Commission's ability to fully consider the record and meet its statutory obligations. As the Order concludes, permitting interested parties an additional two weeks to file their comments and reply comments will provide the Commission with more thorough comments, ensuring that the agency has a complete record on which to develop its decisions, while giving the Commission sufficient time to meet its statutory obligation.

I appreciate your interest in this matter. Please let me know if I can be of any further assistance.



December 13, 2017

The Honorable Amy Klobuchar United States Senate 302 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Klobuchar:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

While it is the policy of the Commission that extensions shall not be routinely granted, on September 5, 2017, the Commission's Wireline Competition Bureau and Wireless Telecommunications Bureau released an Order extending the deadline for filing initial and reply comments for the Section 706 Report Notice of Inquiry. Comments were due on September 21, 2017 and reply comments were by October 6, 2017. The Order found that an extension of the comment and reply comment deadline was appropriate in this case in order to allow interested parties additional time to analyze the technical, legal, and policy issues raised in this proceeding. However, given Section 706's congressionally mandated 180-day timeframe to complete the inquiry, a longer extension could inhibit the Commission's ability to fully consider the record and meet its statutory obligations. As the Order concludes, permitting interested parties an additional two weeks to file their comments and reply comments will provide the Commission with more thorough comments, ensuring that the agency has a complete record on which to develop its decisions, while giving the Commission sufficient time to meet its statutory obligation.

I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely,



December 13, 2017

The Honorable Brian Schatz United States Senate 722 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Schatz:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

While it is the policy of the Commission that extensions shall not be routinely granted, on September 5, 2017, the Commission's Wireline Competition Bureau and Wireless Telecommunications Bureau released an Order extending the deadline for filing initial and reply comments for the Section 706 Report Notice of Inquiry. Comments were due on September 21, 2017 and reply comments were by October 6, 2017. The Order found that an extension of the comment and reply comment deadline was appropriate in this case in order to allow interested parties additional time to analyze the technical, legal, and policy issues raised in this proceeding. However, given Section 706's congressionally mandated 180-day timeframe to complete the inquiry, a longer extension could inhibit the Commission's ability to fully consider the record and meet its statutory obligations. As the Order concludes, permitting interested parties an additional two weeks to file their comments and reply comments will provide the Commission with more thorough comments, ensuring that the agency has a complete record on which to develop its decisions, while giving the Commission sufficient time to meet its statutory obligation.

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Sincerely,



December 13, 2017

The Honorable Edward J. Markey United States Senate 255 Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Markey:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

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I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely



December 13, 2017

The Honorable Elizabeth Warren United States Senate 317 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Warren:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

While it is the policy of the Commission that extensions shall not be routinely granted, on September 5, 2017, the Commission's Wireline Competition Bureau and Wireless Telecommunications Bureau released an Order extending the deadline for filing initial and reply comments for the Section 706 Report Notice of Inquiry. Comments were due on September 21, 2017 and reply comments were by October 6, 2017. The Order found that an extension of the comment and reply comment deadline was appropriate in this case in order to allow interested parties additional time to analyze the technical, legal, and policy issues raised in this proceeding. However, given Section 706's congressionally mandated 180-day timeframe to complete the inquiry, a longer extension could inhibit the Commission's ability to fully consider the record and meet its statutory obligations. As the Order concludes, permitting interested parties an additional two weeks to file their comments and reply comments will provide the Commission with more thorough comments, ensuring that the agency has a complete record on which to develop its decisions, while giving the Commission sufficient time to meet its statutory obligation.

I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely,



December 13, 2017

The Honorable Heidi Heitkamp United States Senate 110 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Heitkamp:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

While it is the policy of the Commission that extensions shall not be routinely granted, on September 5, 2017, the Commission's Wireline Competition Bureau and Wireless Telecommunications Bureau released an Order extending the deadline for filing initial and reply comments for the Section 706 Report Notice of Inquiry. Comments were due on September 21, 2017 and reply comments were by October 6, 2017. The Order found that an extension of the comment and reply comment deadline was appropriate in this case in order to allow interested parties additional time to analyze the technical, legal, and policy issues raised in this proceeding. However, given Section 706's congressionally mandated 180-day timeframe to complete the inquiry, a longer extension could inhibit the Commission's ability to fully consider the record and meet its statutory obligations. As the Order concludes, permitting interested parties an additional two weeks to file their comments and reply comments will provide the Commission with more thorough comments, ensuring that the agency has a complete record on which to develop its decisions, while giving the Commission sufficient time to meet its statutory obligation.

I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely,



December 13, 2017

The Honorable Kirsten Gillibrand United States Senate 478 Russell Senate Office Building Washington, D.C. 20510

Dear Senator Gillibrand:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

While it is the policy of the Commission that extensions shall not be routinely granted, on September 5, 2017, the Commission's Wireline Competition Bureau and Wireless Telecommunications Bureau released an Order extending the deadline for filing initial and reply comments for the Section 706 Report Notice of Inquiry. Comments were due on September 21, 2017 and reply comments were by October 6, 2017. The Order found that an extension of the comment and reply comment deadline was appropriate in this case in order to allow interested parties additional time to analyze the technical, legal, and policy issues raised in this proceeding. However, given Section 706's congressionally mandated 180-day timeframe to complete the inquiry, a longer extension could inhibit the Commission's ability to fully consider the record and meet its statutory obligations. As the Order concludes, permitting interested parties an additional two weeks to file their comments and reply comments will provide the Commission with more thorough comments, ensuring that the agency has a complete record on which to develop its decisions, while giving the Commission sufficient time to meet its statutory obligation.

I appreciate your interest in this matter. Please let me know if I can be of any further assistance.

Sincerely,



December 13, 2017

The Honorable Richard Blumenthal United States Senate 706 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Blumenthal:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

While it is the policy of the Commission that extensions shall not be routinely granted, on September 5, 2017, the Commission's Wireline Competition Bureau and Wireless Telecommunications Bureau released an Order extending the deadline for filing initial and reply comments for the Section 706 Report Notice of Inquiry. Comments were due on September 21, 2017 and reply comments were by October 6, 2017. The Order found that an extension of the comment and reply comment deadline was appropriate in this case in order to allow interested parties additional time to analyze the technical, legal, and policy issues raised in this proceeding. However, given Section 706's congressionally mandated 180-day timeframe to complete the inquiry, a longer extension could inhibit the Commission's ability to fully consider the record and meet its statutory obligations. As the Order concludes, permitting interested parties an additional two weeks to file their comments and reply comments will provide the Commission with more thorough comments, ensuring that the agency has a complete record on which to develop its decisions, while giving the Commission sufficient time to meet its statutory obligation.

I appreciate your interest in this matter. Please let me know if I can be of any further assistance.



December 13, 2017

The Honorable Ron Wyden United States Senate 221 Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Wyden:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

While it is the policy of the Commission that extensions shall not be routinely granted, on September 5, 2017, the Commission's Wireline Competition Bureau and Wireless Telecommunications Bureau released an Order extending the deadline for filing initial and reply comments for the Section 706 Report Notice of Inquiry. Comments were due on September 21, 2017 and reply comments were by October 6, 2017. The Order found that an extension of the comment and reply comment deadline was appropriate in this case in order to allow interested parties additional time to analyze the technical, legal, and policy issues raised in this proceeding. However, given Section 706's congressionally mandated 180-day timeframe to complete the inquiry, a longer extension could inhibit the Commission's ability to fully consider the record and meet its statutory obligations. As the Order concludes, permitting interested parties an additional two weeks to file their comments and reply comments will provide the Commission with more thorough comments, ensuring that the agency has a complete record on which to develop its decisions, while giving the Commission sufficient time to meet its statutory obligation.

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Sincerely,



December 13, 2017

The Honorable Sherrod Brown United States Senate 713 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Brown:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

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December 13, 2017

The Honorable Tammy Baldwin United States Senate 717 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Baldwin:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

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Sincerely,



December 13, 2017

The Honorable Tom Udall United States Senate 531 Hart Senate Office Building Washington, D.C. 20510

Dear Senator Udall:

Thank you for your letter requesting the Commission to extend the comment deadline for filing public comments in response to the Thirteenth Section 706 Report Notice of Inquiry. Your views are very important and will be entered into the record of the proceeding and considered as part of the Commission's review.

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